TIME OF SUPPLY

The section numbers referred to in the Chapter pertain to CGST Act, unless otherwise specified.

LEARNING OUTCOMES

After reading this Chapter, you will be able to

- identify the point in time when the liability to pay GST arises -
  - on supply of goods or services where GST is payable under forward charge
  - on supply of goods or services where GST is payable under reverse charge
  - on supply of vouchers exchangeable for goods and services
  - on supply of goods and services in residual cases
  - in case of enhancement of value of supply by way of interest, late fee/penalty paid for delay in payment of consideration

- pinpoint the applicable rate of GST in case there is a change in rate of GST in respect of supply of goods or services

- apply the concepts relating to time of supply of goods and/or services in problem solving

© The Institute of Chartered Accountants of India
1. **INTRODUCTION**

GST is payable on supply of goods or services. A supply consists of elements that can be separated in time, like purchase order / agreement, despatch (of goods), delivery (of goods) or provision or performance of service, entry in the records, payment, and entry of the payment in the records or deposit in the bank.

So, at which of these points of time does GST become payable? Does it become payable when an agreement to supply goods or services is made, or when the goods are shipped or the services are provided, or when the invoice is issued or when payment is made? What if the goods are shipped over a period of time? What if the service is provided over a period of time? Provisions relating to ‘time of supply’ provide answer to all such and other questions that arise on the timing of the liability to pay CGST and SGST/UTGST (intra-State supply) and IGST (inter-State supply) as time of supply fixes the point in time when the liability to pay tax arises.

The CGST Act provides separate provisions for time of supply for goods and services vide sections 12 and 13 of CGST Act. Section 14 provides for the method of determining the time of supply in case there is a change in the rate of tax on supply of goods or services. Sections 12 and 13 make use of the provisions of section 31 relating to issue of tax invoice as a reference point, hence it will be advantageous to refer to *Chapter 10: Tax Invoice, Credit and Debit Notes* in conjunction with this chapter.

Events like issuing of invoices, receipt of payment, provision of service, receipt of services in books of account need to be analysed to determine the time of supply when the tax on supply is payable under forward charge. When the tax on supply is payable under reverse charge, events like date of receipt of goods, date of making payment etc. need to be analysed to determine the time of supply. The provisions relating to time of supply essentially push the tax collection event to the earliest possible time.
In the subsequent pages of this Chapter sections 12, 13 and 14 are extracted, followed by their analysis, to understand how to determine the time of supply of goods and services respectively. When studying the statutory provisions, the definitions (extracted first) must also be referred to simultaneously, so as to understand the precise meaning of the terms used.

Provisions of time of supply under CGST Act have also been made applicable to IGST Act vide section 20 of the IGST Act.

2. RELEVANT DEFINITIONS

- **Associated enterprises** shall have the same meaning as assigned to it in section 92A of the Income-tax Act, 1961 [Section 2(12)].

  Broadly, an associated enterprise in relation to another enterprise, means an enterprise which participates, directly or indirectly, or through one or more intermediaries, in the management or control or capital of the other enterprise.

- **Document** includes written or printed record of any sort and electronic record as defined in clause (t) of section 2 of the Information Technology Act, 2000 [Section 2(41)].

- **Goods** means every kind of movable property other than money and securities but includes actionable claim, growing crops, grass and things attached to or forming part of the land which are agreed to be severed before supply or under a contract of supply [Section 2(52)].
Services means anything other than goods, money and securities but includes activities relating to the use of money or its conversion by cash or by any other mode, from one form, currency or denomination, to another form, currency or denomination for which a separate consideration is charged.

Explanation.—For the removal of doubts, it is hereby clarified that the expression "services" includes facilitating or arranging transactions in securities [Section 2(102)].
Prescribed means prescribed by rules made under this Act on the recommendations of the Council [Section 2(87)].

Recipient of supply of goods or services or both, means—

(a) where a consideration is payable for the supply of goods or services or both, the person who is liable to pay that consideration;

(b) where no consideration is payable for the supply of goods, the person to whom the goods are delivered or made available, or to whom possession or use of the goods is given or made available; and

(c) where no consideration is payable for the supply of a service, the person to whom the service is rendered,

and any reference to a person to whom a supply is made shall be construed as a reference to the recipient of the supply and shall include an agent acting as such on behalf of the recipient in relation to the goods or services or both supplied [Section 2(93)].

Reverse charge means the liability to pay tax by the recipient of supply of goods or services or both instead of the supplier of such goods or services or both.
under sub-section (3) or sub-section (4) of section 9, or under sub-section (3) or sub-section (4) of section 5 of the Integrated Goods and Services Tax Act [Section 2(98)].

❖ **Supplier** in relation to any goods or services or both, shall mean the person supplying the said goods or services or both and shall include an agent acting as such on behalf of such supplier in relation to the goods or services or both supplied [Section 2(105)].

❖ **Voucher** means an instrument where there is an obligation to accept it as consideration or part consideration for a supply of goods or services or both and where the goods or services or both to be supplied or the identities of their potential suppliers are either indicated on the instrument itself or in related documentation, including the terms and conditions of use of such instrument [Section 2(118)].

### 3. TIME OF SUPPLY OF GOODS [SECTION 12]

<table>
<thead>
<tr>
<th>STATUTORY PROVISIONS</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Section 12</strong></td>
</tr>
<tr>
<td><strong>Time of supply of goods</strong></td>
</tr>
<tr>
<td><strong>Sub-section</strong></td>
</tr>
<tr>
<td><strong>(1)</strong></td>
</tr>
</tbody>
</table>

The time of supply of goods shall be the earlier of the following.
### TIME OF SUPPLY

#### (2)

<table>
<thead>
<tr>
<th></th>
<th>dates, namely:--</th>
</tr>
</thead>
<tbody>
<tr>
<td>(a)</td>
<td>the date of issue of invoice by the supplier or the last date on which he is required, under section 31, to issue the invoice with respect to the supply; or</td>
</tr>
<tr>
<td>(b)</td>
<td>The date on which the supplier receives the payment with respect to the supply:</td>
</tr>
</tbody>
</table>

Provided that where the supplier of taxable goods receives an amount up to one thousand rupees in excess of the amount indicated in the tax invoice, the time of supply to the extent of such excess shall, at the option of the said supplier, be the date of issue of invoice in respect of such excess amount.

**Explanation 1.** For the purposes of clauses (a) and (b), the “supply” shall be deemed to have been made to the extent it is covered by the invoice or, as the case may be, the payment.

**Explanation 2.** For the purpose of clause (b), “the date on which the supplier receives the payment” shall be the date on which the payment is entered in his books of account or the date on which the payment is credited to his bank account, whichever is earlier.

#### (3)

In case of supplies in respect of which tax is paid or liable to be paid on reverse charge basis, the time of supply shall be the earliest of the following dates, namely:

<p>| | |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>(a)</td>
<td>the date of the receipt of the goods, or</td>
</tr>
<tr>
<td>(b)</td>
<td>the date of payment as entered in the books of account of the recipient or the date on which the payment is debited in his bank account, whichever is earlier, or</td>
</tr>
<tr>
<td>(c)</td>
<td>the date immediately following thirty days from the date of issue of invoice or any other document, by whatever name called, in lieu thereof by the supplier:</td>
</tr>
</tbody>
</table>

Provided that where it is not possible to determine the time of
supply under clause (a), (b), or (c), the time of supply shall be the date of entry in the books of account of the recipient of supply.

(4) In case of supply of vouchers by a supplier, the time of supply shall be –

(a) the date of issue of voucher, if the supply is identifiable at that point; or

(b) the date of redemption of voucher, in all other cases.

(5) Where it is not possible to determine the time of supply under the provisions of sub-section (2) or sub-section (3) or sub-section (4), the time of supply shall—

(a) in a case where a periodical return has to be filed, be the date on which such return is to be filed; or

(b) in any other case, be the date on which the tax is paid.

(6) The time of supply to the extent it relates to an addition in the value of supply by way of interest, late fee or penalty for delayed payment of any consideration shall be the date on which the supplier receives such addition in value.

Section 31 Tax invoice (to the extent relevant to time of supply)

(1) A registered person supplying taxable goods shall, before or at the time of,—

(a) removal of goods for supply to the recipient, where the supply involves movement of goods; or

(b) delivery of goods or making available thereof to the recipient, in any other case,

issue a tax invoice showing the description, quantity and value of goods, the tax charged thereon and such other particulars as may be prescribed:

Provided that the Government may, on the recommendations of
the Council, by notification, specify the categories of goods or supplies in respect of which a tax invoice shall be issued, within such time and in such manner as may be prescribed.

In case of continuous supply of goods, where successive statements of accounts or successive payments are involved, the invoice shall be issued before or at the time each such statement is issued or, as the case may be, each such payment is received.

Notwithstanding anything contained in sub-section (1), where the goods being sent or taken on approval for sale or return are removed before the supply takes place, the invoice shall be issued before or at the time of supply or six months from the date of removal, whichever is earlier.

Section 12 must be read with section 31, which prescribes in detail the date on which tax invoice for a supply of goods must be issued in various situations.

ANALYSIS

Section 12 provides for the determination of time of supply in the following situations:

- Supply of goods where supplier is liable to pay tax;
- Supply of goods that are taxable under reverse charge;
- Supply of vouchers that can be used to pay for goods;
- Residual cases
- Addition to value of supply of goods by way of interest or late fee or penalty for delayed payment.

We consider below how the time of supply is determined in each of these situations.
(i) Supply of goods where supplier is liable to pay tax (forward charge) [Section 12(2) read with section 31]

As per section 12(2), the time of supply of goods that are taxable under forward charge, is the earlier of the following two dates:

➢ Date of issue of invoice by the supplier or the last date on which the invoice ought to have been issued in terms of section 31, to the extent the invoice covers the supply of goods; or

➢ Date of receipt of payment by the supplier, to the extent the payment covers the supply of goods.

Exemption from payment of tax on advances received for supply of goods – Special procedure for payment of tax in case of supply of goods

Time of supply is linked with payment of tax. Liability to pay tax arises at the time of supply and the same can be paid by the prescribed due date.

In exercise of the powers conferred by section 148¹, the Central Government, on the recommendation of the GST Council, has issued Notification No. 66/2017 CT dated 15.11.2017 to specify that a registered person (excluding composition supplier) should pay GST on the outward supply of goods at the time of supply as specified in section 12(2)(a), i.e. date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31, including in the situations attracting the provisions of section 14.

In simple words, all taxpayers (except composition suppliers) are exempted from paying GST at the time of receipt of advance in relation to supply of goods. The entire GST shall be payable only when the invoice for the supply of such goods is issued or ought to have been issued.

A composition supplier has to pay, in lieu of tax payable by him, an amount calculated at the prescribed rate applied on his ‘turnover in the State/Union Territory’ for a quarter. Therefore, the composition supplier is not required

¹ Section 148 provides that the Government may, on the recommendations of the Council, and subject to such conditions and safeguards as may be prescribed, notify certain classes of registered persons, and the special procedures to be followed by such persons including those with regard to registration, furnishing of return, payment of tax and administration of such persons. The same is discussed in Chapter 24: Miscellaneous Provisions of Module 3 of this Study Material.
to pay any tax on advance received as the same does not form part of taxable supplies and, in turn, also does not form part of the ‘turnover in a State/Union Territory’ at the end of the quarter.²

**Meaning of “Date of receipt of payment”**

“Date of receipt of payment” in the above situation refers to the date on which the payment is recorded in the books of account of the entity (supplier of goods) that receives the payment, or the date on which the payment is credited to the entity’s bank account, whichever is earlier.

**Significance of “to the extent the invoice or payment covers the supply of goods”**

Suppose, a part of the consideration is paid in advance or invoice is issued for part payment, the time of supply will not cover the full supply. The supply is deemed to have been made to the extent it is covered by the invoice or the part advance payment.

A Ltd. enters into an agreement with B Ltd. to supply 100 kg of raw material. However, A Ltd. supplies only 80 kg of raw material and issues the invoice for the same. Here, the supply would be deemed to have been made in respect of 80 kg of raw material, i.e. to the extent covered by the invoice. Therefore, the provisions relating to time of supply will also be applicable to supply of 80 kg of raw material and not for entire 100 kg of raw material.

However, it may be noted that in case of goods (except for composition supplier), tax is payable only on the issuance of invoice/last date of issuance of invoice even if any advance or part payment has been received before the issuance of invoice/last date of issuance of invoice.

**Time limit for issuance of invoice for supply of goods**

➢ As per section 31(1), the invoice needs to be issued either before or at the time of removal of goods (where supply involves movement of goods) or delivery of goods/ making goods available to recipient (in any other case).

---

² Based on CBIC GST Flyer Chapter 6 - GST on Advances Received for Future Supplies
➢ In case of continuous supply of goods, the invoice should be issued before or at the time of issuance of periodical statement/receipt of periodical payment [Section 31(4)].

➢ In case of goods sent or taken on approval for sale or return, invoice should be issued before or at the time of supply or 6 months from the date of removal, whichever is earlier [Section 31(7)].

The provisions relating to time of supply of goods as contained in section 12 in case of forward charge read with Notification No. 66/2017 CT dated 15.11.2017, have been depicted by way of a diagram given at next page.

**ILLUSTRATION 1**

A machine has to be supplied at site. It is done by sourcing various components from vendors and assembling the machine at site. The details of the various events are:

<table>
<thead>
<tr>
<th>Event Date</th>
<th>Event Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>17th September</td>
<td>Purchase order with advance of ₹ 50,000 is received for machine worth ₹ 12 lakh and entry duly made in the seller’s books of account</td>
</tr>
<tr>
<td>20th October</td>
<td>The machine is assembled, tested at site, and accepted by buyer</td>
</tr>
<tr>
<td>23rd October</td>
<td>Invoice raised</td>
</tr>
<tr>
<td>4th November</td>
<td>Balance payment of ₹ 11,50,000 received</td>
</tr>
</tbody>
</table>

Determine the time of supply(ies) in the above scenario for the purpose of payment of tax.

**ANSWER**

As per Notification No. 66/2017 CT dated 15.11.2017, a registered person (excluding composition supplier) has to pay GST on the outward supply of goods at the time of supply as specified in section 12(2)(a) i.e., date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31.

Therefore, the time of supply for the purpose of payment of tax for the entire amount of ₹ 12,00,000 is 20th October which is the date on which the goods were made available to the recipient as per section 31(1)(b), and the invoice should have been issued on this date [Section 12(2)(a)].
**Time of Supply of Goods Under Forward Charge As Per Section 12**

- Date of issue of invoice / Last date of issue of invoice under section 31
- Date on which the payment is recorded in the books of account of the supplier
- Date on which the payment is credited to the supplier’s bank account

**Special Procedure Under Section 148 for Payment of Tax In Case of Goods**

- GST to be paid at the time of supply
- As specified in section 12(2)(a)
- Date of issue of invoice / Last date of issue of invoice under section 31

Effectively, in case of goods, no GST will be payable on advances received for supply of goods.
ILLUSTRATION 2

Gas is supplied by a pipeline. Monthly payments are made by the recipient as per the contract. Every quarter, a statement of the goods dispatched, and payments made, is issued and the recipient has to pay the differential amount, if any. The details of the various events are:

<table>
<thead>
<tr>
<th>Date</th>
<th>Event Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>August 5,</td>
<td></td>
</tr>
<tr>
<td>September</td>
<td></td>
</tr>
<tr>
<td>October 6</td>
<td>Payments of ₹ 2 lakh made in each month for the quarter July–September</td>
</tr>
<tr>
<td>October 3</td>
<td>Statement of accounts for the quarter July–September issued by the supplier showing amount of ₹ 2,56,000 as unpaid</td>
</tr>
<tr>
<td>October 17</td>
<td>Balance payment of ₹ 56,000 received by supplier for the quarter July–September</td>
</tr>
</tbody>
</table>

Determine the time of supply for the purpose of payment of tax.

ANSWER

As per Notification No. 66/2017 CT dated 15.11.2017, a registered person (excluding composition supplier) has to pay GST on the outward supply of goods at the time of supply as specified in section 12(2)(a), i.e. date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31. As per section 31(4), in case of continuous supply of goods, where successive statements of accounts or successive payments are involved, the invoice is issued before or at the time of each such statement is issued or, as the case may be, each such payment is received.

Therefore, invoices should be issued for ₹ 2 lakh each on or before August 5, and September 5, when monthly payments of ₹ 2 lakh are received. Further, invoice should also be issued for differential payment of ₹ 2,56,000 on or before October 3, when statement of account is issued.

Thus, assuming that the invoice is issued on August 5 and September 5, the time of supply for the purpose of payment of tax will be August 5 and September 5 respectively for goods valued at ₹ 2 lakh each. For goods valued at ₹ 2,56,000, the time of supply for the purpose of payment of tax will be October 3.

Excess payment upto ₹ 1000: Option of taking invoice date as time of supply

In terms of the proviso to sub-section (2) of section 12, for a payment of up to ₹ 1,000 received in excess of the value of the goods invoiced, the supplier
can choose to take the date of invoice issued with respect to such excess amount as the time of supply of goods for such excess value.

Since, w.e.f. 15.11.2017, GST on supply of goods is payable only on the basis of issuance of invoice, this provision is practically irrelevant for supply of goods.

If neither the date of invoice nor the date of payment is available, the time of supply is determined in terms of the residual provisions under sub-section (5) of section 12 [discussed under point (iv)].

(ii) Supply of goods that are taxable under reverse charge [Section 12(3)]

The time of supply of goods on which GST is payable on reverse charge basis under sub-sections (3) and (4) of section 9 of CGST Act is determined in terms of section 12(3)(a), (b) and (c), as follows:

The time of supply for such goods will be the earliest of the following dates:

- Date on which the goods are received, or
- Date on which payment is recorded in the books of account of the recipient, or the date on which the same is debited in his bank account, whichever is earlier, or
- Date immediately following 30 days from the date of issue of invoice (or document by some other name in lieu of invoice) by the supplier.

If it is not possible to determine the time of supply by using these parameters, then the time of supply will be the date of entry of goods in the books of account of the recipient of supply.

The provisions relating to time of supply of goods in case of reverse charge are depicted by way of a diagram given at next page.

**ILLUSTRATION 3**

*Determine the time of supply from the given information.*

<table>
<thead>
<tr>
<th>May 4</th>
<th>Supplier invoices goods taxable on reverse charge basis to Bridge &amp; Co. (30 days from the date of issuance of invoice elapse on June 3)</th>
</tr>
</thead>
<tbody>
<tr>
<td>May 12</td>
<td>Bridge &amp; Co receives the goods</td>
</tr>
<tr>
<td>May 30</td>
<td>Bridge &amp; Co makes the payment</td>
</tr>
</tbody>
</table>
TIME OF SUPPLY OF GOODS UNDER REVERSE CHARGE

- Date on which goods are received
- Date on which the payment is recorded in the books of account of the recipient of goods
- Date on which the payment is debited from the bank account of the recipient of goods
- 31st day from the issue of invoice by the supplier

If it is not possible to determine the time of supply through above parameters, THEN TIME OF SUPPLY WILL BE

- Date on which goods are recorded in the books of account of the recipient of supply

© The Institute of Chartered Accountants of India
**ANSWER**

Here, May 12 will be the time of supply, being the earliest of the three stipulated dates namely, receipt of goods, date of payment and date immediately following 30 days of issuance of invoice [Section 12(3)]. (Here, date of invoice is relevant only for calculating thirty days from that date.)

**ILLUSTRATION 4**

Determine the time of supply from the given information.

<table>
<thead>
<tr>
<th>Date</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>May 4</td>
<td>Supplier invoices goods taxable on reverse charge basis to Pillar &amp; Co.</td>
</tr>
<tr>
<td></td>
<td>(30 days from the date of issuance of invoice elapse on June 3)</td>
</tr>
<tr>
<td>June 12</td>
<td>Pillar &amp; Co receives the goods, which were held up in transit</td>
</tr>
<tr>
<td>July 3</td>
<td>Payment made for the goods</td>
</tr>
</tbody>
</table>

**ANSWER**

Here, June 4, 31st day from the date of supplier’s invoice, will be the time of supply, being the earliest of the three stipulated dates namely, receipt of goods, date of payment and date immediately following 30 days of issuance of invoice [Section 12(3)].

(iii) **Vouchers [Section 12(4)]**

As commonly understood, vouchers are instruments that can be exchanged as payment for goods or services of the designated value. As per the definition, they are instruments, that certain persons (potential suppliers) are obliged to accept as consideration, part or full, for goods and/or services. The instrument or its related documentation sets out the terms and conditions of use, the goods and/or services covered, and the identity of the potential suppliers of such goods and/or services.

As per section 12(4), the time of supply of vouchers exchangeable for goods is-

- Date of issue of the voucher, if the supply that it covers is identifiable at that point, or
- Date of redemption of the voucher in other cases.
Acmesales Limited sells food coupons to a company. The company gives these coupons to its employees as part of the agreed perquisites. The coupons can be redeemed for purchase of any item of food/provisions in the outlets that are part of the program.

As the supply against which the coupon will be redeemed is not known on the date of the sale of the coupon, the time of supply of the coupon will be the date on which the employee redeems it against food/provision items of his choice.

With each purchase of a large pizza during the Christmas week from Perfect Pizza, one can buy a voucher for ₹ 20 which will be redeemable till 5th Jan for a small pizza. As the supply against which the voucher will be redeemed is known on the date of issue of the vouchers, the time of supply is the date of issue of the voucher.

**TIME OF SUPPLY OF VOUCHERS EXCHANGEABLE FOR GOODS**

<table>
<thead>
<tr>
<th>FOOD PASS</th>
<th>SHIRT COUPON</th>
</tr>
</thead>
<tbody>
<tr>
<td>Any food item can be purchased from the food pass</td>
<td>Only a shirt can be purchased from the shirt coupon</td>
</tr>
<tr>
<td>Supply is not identifiable at the time of issue of the voucher</td>
<td>Supply is identifiable at the time of issue of the voucher</td>
</tr>
</tbody>
</table>

(iiv) Residual case [Section 12(5)]

If the situation is not covered by any of the provisions discussed above, the time of supply is fixed under sub-section (5) of section 12, in the following manner:

- Due date for filing of the periodical return, or
- In any other case, date on which GST is paid.
(v) **Enhancement in value on account of interest/late fee etc. for delayed payment of consideration** [Section 12(6)]

Commercia,l all the contract of supplies stipulate payment of interest/late fee/penalty etc. in case of payment of consideration beyond the agreed time period. Such interest/late fee/penalty etc. is includible in value of taxable supply [*This concept has been discussed in detail in Chapter 7: Value of Supply*]. So, the point to consider here is that when the liability to pay GST would arise in such cases of addition in value.

Section 12(6) prescribes that time of supply in case of addition in value by way of interest/late fee/penalty for delayed payment of consideration for goods is the date on which the supplier receives such addition in value.

**Example**

Radha Traders sold goods to Shyam Sales on 6th June with a condition that interest @ 2% per month will be charged if Shyam Sales failed to make payment within 15 days of the delivery of the goods. Goods were delivered as also the invoice was issued on 6th June. Shyam Sales paid the consideration for the goods on 6th July along with applicable interest.

Time of supply for the goods sold is the date of issue of invoice i.e., 6th June and the time of supply for addition in value by way of interest is the date when such addition in value is received by Radha Traders i.e., 6th July.
The provisions relating to time of supply of goods as contained in section 12 are summarised in the diagram given below.

**Time of supply of goods under forward charge**
- Date of issue/due date of issue of tax invoice under section 31
- Date of recording the payment in the books of accounts of the supplier
- Date on which payment is credited in the bank account of the supplier
- Whichever is earlier

**No GST on advances received for supply of goods:** GST to be paid on date of issue/due date of issue of tax invoice under section 31

**Time of supply of goods under reverse charge**
- Date of receipt of goods
- Date of recording the payment in the books of accounts of the recipient of goods
- Date on which payment is debited from the bank account of the recipient of goods
- Whichever is earlier

**31st day from supplier’s invoice**

**Time of supply of vouchers exchangeable for goods**
- Date of issue of voucher, if the supply is identifiable at that point
- Date of redemption of voucher in other cases

**If the above events are UNASCERTAINABLE**
- Time of supply = Date of entry of good in books of account of recipient of goods

**Residual case (If all the above do not work for a situation)**
- Where a periodical return is to be filed, due date of such return OR In any other case, the date on which tax is paid

**Addition in value by way of interest, late fee/penalty for delayed payment of consideration for goods**
- Date on which the supplier receives such addition in value
### STATUTORY PROVISIONS

<table>
<thead>
<tr>
<th>Sub-section</th>
<th>Clause</th>
<th>Particulars</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>(1)</strong></td>
<td></td>
<td>The liability to pay tax on services shall arise at the time of supply, as determined in terms of the provisions of this section.</td>
</tr>
<tr>
<td><strong>(2)</strong></td>
<td></td>
<td>The time of supply of services shall be the earliest of the following dates, namely:-</td>
</tr>
<tr>
<td></td>
<td>(a)</td>
<td>the date of issue of invoice by the supplier, if the invoice is issued within the period prescribed under section 31 or the date of receipt of payment, whichever is earlier; or</td>
</tr>
<tr>
<td></td>
<td>(b)</td>
<td>the date of provision of service, if the invoice is not issued within the period prescribed under section 31 or the date of receipt of payment, whichever is earlier; or</td>
</tr>
<tr>
<td></td>
<td>(c)</td>
<td>the date on which the recipient shows the receipt of services in his books of account, in a case where the provisions of clause (a) or clause (b) do not apply:</td>
</tr>
</tbody>
</table>

Provided that where the supplier of taxable service receives an amount up to one thousand rupees in excess of the amount indicated in the tax invoice, the time of supply to the extent of such excess amount shall, at the option of the said supplier, be the date of issue of invoice relating to such excess amount.

**Explanation - For the purposes of clauses (a) and (b) -**

(i) the supply shall be deemed to have been made to the extent it is covered by the invoice or, as the case may be, the payment.
“the date of receipt of payment” shall be the date on which the payment is entered in the books of account of the supplier or the date on which the payment is credited to his bank account, whichever is earlier.

In case of supplies in respect of which tax is paid or liable to be paid on reverse charge basis, the time of supply shall be the earlier of the following dates, namely-

(a) the date of payment as entered in the books of account of the recipient or the date on which the payment is debited in his bank account, whichever is earlier; or

(b) the date immediately following sixty days from the date of issue of invoice or any other document, by whatever name called, in lieu thereof by the supplier:

Provided that where it is not possible to determine the time of supply under clause (a) or clause (b), the time of supply shall be the date of entry in the books of account of the recipient of supply:

Provided further that in case of supply by associated enterprises, where the supplier of service is located outside India, the time of supply shall be the date of entry in the books of account of the recipient of supply or the date of payment, whichever is earlier.

In case of supply of vouchers by a supplier, the time of supply shall be-

(a) the date of issue of voucher, if the supply is identifiable at that point; or

(b) the date of redemption of voucher, in all other cases;

Where it is not possible to determine the time of supply of services under the provisions of sub-section (2) or sub-section (3) or sub-section (4), the time of supply shall

(a) in a case where a periodical return has to be filed, be the date on which such return is to be filed; or

(b) in any other case, be the date on which the tax is paid.
| (6) | The time of supply to the extent it relates to an addition in the value of supply by way of interest, late fee or penalty for delayed payment of any consideration shall be the date on which the supplier receives such addition in value. |

**Section 31**  
**Tax invoice (to the extent relevant to time of supply)**

| (2) | A registered person supplying taxable services shall, before or after the provision of service but within a prescribed period, issue a tax invoice, showing the description, value, tax charged thereon and such other particulars as may be prescribed: |
| | Provided that the Government may, on the recommendations of the Council, by notification and subject to such conditions as may be mentioned therein, specify the categories of services in respect of which— |
| (a) | any other document issued in relation to the supply shall be deemed to be a tax invoice; or |
| (b) | tax invoice may not be issued. |

| (5) | Subject to the provisions of clause (d) of sub-section (3), in case of continuous supply of services,— |
| | (a) where the due date of payment is ascertainable from the contract, the invoice shall be issued on or before the due date of payment; |
| | (b) where the due date of payment is not ascertainable from the contract, the invoice shall be issued before or at the time when the supplier of service receives the payment; |
| | (c) where the payment is linked to the completion of an event, the invoice shall be issued on or before the date of completion of that event. |

| (6) | In a case where the supply of services ceases under a contract before the completion of the supply, the invoice shall be issued at the time when the supply ceases and such invoice shall be issued to the extent of the supply made before such cessation. |
### Rule 47

**Time limit for issuing tax invoice**

The invoice referred to in rule 46, in case of taxable supply of services, shall be issued within a period of thirty days from the date of supply of service:

Provided that where the supplier of services is an insurer or a banking company or a financial institution, including a non-banking financial company, the period within which the invoice or any document in lieu thereof is to be issued shall be forty five days from the date of supply of service:

Provided further that an insurer or a banking company or a financial institution, including a non-banking financial company, or a telecom operator, or any other class of supplier of services as may be notified by the Government on the recommendations of the Council, making taxable supplies of services between distinct persons as specified in section 25, may issue the invoice before or at the time such supplier records the same in his books of account or before the expiry of the quarter during which the supply was made.

---

**ANALYSIS**

Section 13 provides for the determination of the time of supply in the following situations:

- Supply of service on which the supplier is liable to pay tax,
- Supply of service that is taxable under reverse charge basis,
- Supply of vouchers that can be used to pay for services,
- Residual cases,
Addition to value of supply of services by way of interest or late fee or penalty for delayed payment.

Below we shall consider these in detail.

(i) **Supply of service where supplier is liable to pay tax (forward charge)**  
[Section 13(2) read with section 31 and rule 47 of CGST Rules]

For supply of service on which the supplier is liable to pay tax, the time of supply will be the earlier of the dates arrived at by methods (A) and (B), as follows:

(A) Date of invoice or date of receipt of payment (to the extent the invoice or payment covers the supply of services), whichever is earlier, if the invoice is issued within the time prescribed under section 31;

(B) Date of provision of service or date of receipt of payment (to the extent the payment covers the supply of services), whichever is earlier, if the invoice is not issued within the time prescribed under section 31,

If the above two methods [(A) and (B)] are not applicable, the time of supply will be the date on which the recipient of service shows receipt of the service in his books of account.

**Meaning of “date of receipt of payment”**

“Date of receipt of payment” in the above situation refers to the date on which the payment is recorded in the books of account of the entity (supplier of service) that receives the payment, or the date on which the payment is credited to the entity’s bank account, whichever is earlier.

**Significance of “to the extent the payment covers the services”**

Suppose, a part of the consideration is paid in advance or invoice is issued for part payment, the time of supply will not cover the full supply. The supply shall be deemed to have been made to the extent it is covered by the invoice or the part payment.

The provisions relating to time of supply of services in case of forward charge can be depicted by way of a diagram given at page No. 6.28.

**Time limit for issuance of invoice for supply of services**

- As per section 31(2) read with rule 47 of CGST Rules, the tax invoice needs to be issued either before the provision of service or within 30
GOODS AND SERVICES TAX

days (45 days in case of insurance companies/ banking companies/ financial institutions including NBFCs) from the date of supply of service.

➢ In case of insurance companies/ banking companies/ financial institutions including NBFCs/ telecom companies/ notified supplier of services making taxable supplies between distinct persons as specified in section 25, invoice may be issued before or at the time of recording such supply in the books of account or before the expiry of the quarter during which the supply was made [Second proviso to rule 47].

➢ In case of continuous supply of services, the invoice should be issued either (i) on/ before the due date of payment or (ii) before/ at the time when the supplier of service receives the payment, if the due date of payment is not known (iii) on/ before the date of completion of the milestone event when the payment is linked to completion of an event [Section 31(5)].

➢ In case of cessation of supply of services before completion of supply, the invoice (to the extent of the supply made before such cessation) should be issued at the time when the supply ceases [Section 31(6)].

ILLUSTRATION 5

Determine the time of supply from the following particulars:

<table>
<thead>
<tr>
<th>Date</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>6th May</td>
<td>Booking of convention hall, sum agreed ₹ 15000, advance of ₹ 3000 received</td>
</tr>
<tr>
<td>15th September</td>
<td>Function held in convention hall</td>
</tr>
<tr>
<td>27th October</td>
<td>Invoice issued for ₹ 15000, indicating balance of ₹ 12000 payable</td>
</tr>
<tr>
<td>3rd November</td>
<td>Balance payment of ₹ 12000 received</td>
</tr>
</tbody>
</table>

ANSWER

As per section 31(2) read with rule 47 of CGST Rules, the tax invoice is to be issued within 30 days of supply of service. In the given case, the invoice is not issued within the prescribed time limit. As per section 13(2)(b), in a case where

3 Concept of distinct persons has been discussed in Chapter 9: Registration
the invoice is not issued within the prescribed time, the time of supply of service is the date of provision of service or receipt of payment, whichever is earlier. Therefore, the time of supply of service to the extent of ₹ 3,000 is 6th May as the date of payment of ₹ 3000 is earlier than the date of provision of service. The time of supply of service to the extent of the balance ₹ 12,000 is 15th September which is the date of provision of service.

**ILLUSTRATION 6**

Investigation shows that ABC & Co carried out service of cleaning and repairs of tanks in an apartment complex, for which the Apartment Owners’ Association showed a payment in cash on 4th April to them against work of this description. The dates of the work are not clear from the records of ABC & Co. ABC & Co have not issued invoice or entered the payment in their books of account.

**ANSWER**

The time of supply cannot be determined vide the provisions of clauses (a) and (b) of section 13(2) as neither the invoice has been issued nor the date of provision of service is available as also the date of receipt of payment in the books of the supplier is also not available. Therefore, the time of supply will be determined vide clause (c) of section 13(2) i.e., the date on which the recipient of service shows receipt of the service in his books of account.

Thus, time of supply will be 4th April, the date on which the Apartment Owners’ Association records the receipt of service in its books of account.

**Excess payment upto ₹ 1000: Option of taking invoice date as time of supply**

In terms of the proviso to sub-section (2) of section 13, for a payment of up to ₹ 1,000 received in excess of the invoice value, the supplier can choose to take the date of invoice issued with respect to such excess amount as the time of supply of services in relation to this excess value.

This provision facilitates the supplier to defer payment of tax on small amounts typically received by him in excess of the invoice amount.

A telephone company receives ₹ 5000 against an invoice of ₹ 4800. The excess amount of ₹ 200 can be adjusted against the next invoice. The company has the option to take the date of the next invoice as the time of supply of service in relation to the amount of ₹ 200 received in excess against the earlier invoice.
**TIME OF SUPPLY OF SERVICES UNDER FORWARD CHARGE**

1. **Is invoice issued within the time specified u/s 31?**
   - **YES**
     - **BANK**
     - Date of issue of invoice
     - Date on which the payment is recorded in the books of account of the supplier
   - **NO**
     - **BANK**
     - Date on which the payment is credited to the supplier’s bank account
     - Whichever is earlier

2. **Provision of Service**
   - Date of provision of service
   - Date on which the payment is recorded in the books of account of the supplier
   - Date on which the payment is credited to the supplier’s bank account
   - Whichever is earlier

3. If time of supply cannot be determined by both the above methods, then
   - Date of receipt of services in the books of account of the recipient

© The Institute of Chartered Accountants of India
(ii) **Receipt of services that are taxable under reverse charge [Section 13(3)]**

The time of supply of service on which GST is payable on reverse charge basis (except on services received from associated enterprises located outside India) under sub-sections (3) and (4) of section 9 is determined in terms of section 13(3)(a) and (b) as follows:

The time of supply for such service will be the earlier of the following:

- Date of payment, or
- Date immediately following 60 days since issue of invoice (or any other document in lieu of invoice) by the supplier.

If it is not possible to determine the time of supply by using these parameters, then the time of supply will be the date of entry of the service in the books of account of the recipient of supply.

**Meaning of “Date of payment”**

“Date of payment” in the above situation refers to the date on which the payment is recorded in the books of account of the entity that receives the service (recipient of service), or the date on which the payment is debited from the entity’s bank account, whichever is earlier.

**Import of services between associated enterprises**

In the case of service received from an associated enterprise located outside India, the time of supply will be the date of payment for the service, or the date of entry of the service in the books of account of the recipient, whichever is earlier.

The provisions relating to time of supply of services in case of reverse charge can be depicted by way of a diagram given at the next page.

**ILLUSTRATION 7**

Determine the time of supply from the given information. (Assume that service being supplied is taxable under reverse charge)

<table>
<thead>
<tr>
<th>Date</th>
<th>Event</th>
</tr>
</thead>
<tbody>
<tr>
<td>May 4</td>
<td>The supplier of service issues invoice for service provided.</td>
</tr>
<tr>
<td></td>
<td>There is a dispute about amount payable, and payment is delayed.</td>
</tr>
<tr>
<td>August 21</td>
<td>Payment made to the supplier of service</td>
</tr>
</tbody>
</table>
TIME OF SUPPLY OF SERVICES UNDER REVERSE CHARGE

- Date on which the payment is recorded in the books of account of the recipient of services
- Date on which the payment is debited from the bank account of the recipient of services
- 61st day from issue of invoice by the supplier

If it is not possible to determine the time of supply through above parameters, THEN TIME OF SUPPLY WILL BE

- Date of entry of service in the books of account of the recipient of supply
- Date of payment for the service
- Date of entry of the service in the books of account of the recipient

Whichever is earlier
ANSWER

Here, July 4 will be the time of supply, being the earliest of the two stipulated dates namely, date of payment and date immediately following 60 days since issue of invoice.

ILLUSTRATION 8

Determine the time of supply from the given information.

| May 4 | A German company issues email informing its associated company ABC Ltd. of the cost of technical services provided to it. |
| July 2 | ABC Ltd transfers the amount to the account of the German company |

ANSWER

As there is no prior entry of the amount in the books of account of ABC Ltd., July 2 will be the time of supply, being the date of payment in terms of second proviso to section 13(3).

(iii) Vouchers [Section 13(4)]

The term voucher has already been explained under the Heading “Time of Supply of Goods”. The time of supply of vouchers that are exchangeable for services is stipulated as the date of issue of the voucher, if the supply is identifiable at that point, or the date of redemption of the voucher in other cases.

Example: Best Hospitality Services enters into agreement with Drive Marketing Ltd by which Drive Marketing Ltd. markets Best Hospitality Services’ hotel rooms and sells coupons / vouchers redeemable for a discount against stay in the hotel.

As the supply against which the voucher will be redeemed is identifiable, the time of supply of the voucher will be its date of issue.
(iv) **Residual case [Section 13(5)]**

If the situation is not covered by any of the provisions discussed above, the time of supply is fixed under sub-section (5) of section 13, in the following manner:

- Date on which periodical return for the period is required to be filed, or
- In any other case, date on which GST is paid.

(v) **Enhancement of value on account of interest/late fee etc. for delayed payment of consideration [Section 13(6)]**

The provisions for time of supply in case of addition in value by way of interest, late fee/penalty for delayed payment of consideration are the same for goods and services.

Section 13(6) prescribes that time of supply in case of addition in value by way of interest/late fee/penalty for delayed payment of consideration for a service is the date on which the supplier receives such addition in value.
The provisions relating to time of supply of services as contained in section 13 are summarised in the diagram given below.
5. CHANGE IN RATE OF TAX IN RESPECT OF SUPPLY OF GOODS OR SERVICES [SECTION 14]

**STATUTORY PROVISIONS**

<table>
<thead>
<tr>
<th>Section 14</th>
<th>Change in rate of tax in respect of supply of goods or services</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clause</td>
<td>Particulars</td>
</tr>
<tr>
<td></td>
<td>Notwithstanding anything contained in section 12 or section 13, the time of supply, where there is a change in the rate of tax in respect of goods or services or both, shall be determined in the following manner, namely:—</td>
</tr>
<tr>
<td>(a)</td>
<td>in case the goods or services or both have been supplied before the change in rate of tax,—</td>
</tr>
<tr>
<td>(i)</td>
<td>where the invoice for the same has been issued and the payment is also received after the change in rate of tax, the time of supply shall be the date of receipt of payment or the date of issue of invoice, whichever is earlier; or</td>
</tr>
<tr>
<td>(ii)</td>
<td>where the invoice has been issued prior to the change in rate of tax but payment is received after the change in rate of tax, the time of supply shall be the date of issue of invoice; or</td>
</tr>
<tr>
<td>(iii)</td>
<td>where the payment has been received before the change in rate of tax, but the invoice for the same is issued after the change in rate of tax, the time of supply shall be the date of receipt of payment;</td>
</tr>
<tr>
<td>(b)</td>
<td>in case the goods or services or both have been supplied after the change in rate of tax,—</td>
</tr>
<tr>
<td>(i)</td>
<td>where the payment is received after the change in rate of tax but the invoice has been issued prior to the change in rate of tax, the time of supply shall be the date of receipt of payment; or</td>
</tr>
</tbody>
</table>
where the invoice has been issued and payment is received before the change in rate of tax, the time of supply shall be the date of receipt of payment or date of issue of invoice, whichever is earlier; or

where the invoice has been issued after the change in rate of tax but the payment is received before the change in rate of tax, the time of supply shall be the date of issue of invoice:

Provided that the date of receipt of payment shall be the date of credit in the bank account if such credit in the bank account is after four working days from the date of change in the rate of tax.

Explanation — For the purposes of this section, “the date of receipt of payment” shall be the date on which the payment is entered in the books of account of the supplier or the date on which the payment is credited to his bank account, whichever is earlier.

ANALYSIS

When there is a change in effective rate of tax, we have to identify -

- the date of change in rate of tax,
- the date of supply of goods or services,
- the date of issue of invoice, and
- the date of receipt of payment

The time of supply is determined according to a combination of these dates.

When the rate of tax is changed, and a transaction of supply of goods or services is not yet completed in all its documentary and financial aspects, the law makes specific provisions for fixing the time of supply of the goods or service for the purpose of payment of tax.
The three markers for identifying time of supply are actual supply, invoice and payment. These can occur in differing sequences. Their distribution before and after the change of effective rate of tax determines the time of supply of the service.

Of the three markers (supply, invoice, payment), -

- if issue of invoice and receipt of payment are both before the change in rate, the time of supply is the date of the earlier of these two events;
- if supply and issue of invoice are before the change in rate, the date of issue of invoice is the time of supply;
- if supply and receipt of payment are before the change in rate, the date of receipt of payment is the time of supply.
- If supply and receipt of payment are after the change in rate, the date of receipt of payment is the time of supply;
- If issue of invoice and receipt of payment are after the change in rate, the date of the earlier of these two events is the time of supply;
- If supply and issue of invoice are after the change in rate, the date of issue of invoice is the time of supply.

It can be seen from a study of these provisions, that the timing of two of the three markers (supply, invoice, payment) determines the time of supply. If any two of them occur before the change in rate of tax, the time of supply will fall in the period prior to change in rate of tax i.e., old rate will be applicable. However, if any two of them occur after the change in rate of tax, the time of supply will fall in the period after the change in rate of tax i.e., new rate will be applicable.

Further, it may be noted that for supply of goods by a registered person (excluding composition supplier), GST is to be paid on the outward supply of goods on the date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31 - Notification No. 66/2017 CT dated 15.11.2017 (Refer point (i) of Analysis under Heading 3: Time of Supply of Goods [Section 12]).

**Meaning of “Date of receipt of payment”**

Here, “date of receipt of payment” refers to the date on which the payment is entered in the books of accounts of the supplier, or the date on which the payment is credited in his bank account, whichever is earlier.
An interior decorator designs and renovates the office of XYZ in June. The invoice is to be raised after approval of the work. In the meantime, the rate of tax is changed on 5th July. Invoice is raised and payment made later in July. Here, the time of supply is after the change in rate of tax, though the service was completed prior to the change.

Vulcan Tools Pvt Ltd makes custom-made precision tools for which it takes full advance with the purchase order. One such order is received on 13th April and full amount is paid with the order. The tools are manufactured and delivered on 22nd May. Invoice is also issued on the same day. In the meanwhile, rate of tax was increased on the tools of this description from 20th May onwards. Here, increased rate of tax will be applicable as goods are supplied and invoice issued after 20th May.

**Date of crediting of payment in bank account to be the “date of receipt of payment” if such crediting takes place after 4 working days of change in rate of tax**

Where the payment is credited in the bank account after 4 working days from the date of change in the rate of tax, the date of receipt of payment will be the date of credit in the bank account. In other words, in such a case, the date of recording the payment in the books of account will not be considered as the date of receipt of payment even though if the same precedes the date of crediting of payment in the bank account.
Rate of tax is changed on 10th July. Receipt of payment is recorded in the books of account of the supplier on 8th July. The payment is credited in the supplier’s bank account on 15th July. The Bank was open all days between 10th and 15th July. Here, the date of receipt of payment is 15th July.

LET US RECAPITULATE

The provisions relating to time of supply of goods and services can be better understood if the same are studied simultaneously appreciating the similarities and differences between the two. Therefore, such provisions have been summarised by way of a comparison table to help students remember and retain the provisions in a better and effective manner:

**TIME OF SUPPLY WHERE TAX IS PAYABLE UNDER FORWARD CHARGE**

<table>
<thead>
<tr>
<th>Time of supply of goods [Section 12(2)]</th>
<th>Time of supply of services [Section 13(2)]</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Earliest of the following:</strong></td>
<td>(a) Invoice issued within the time period prescribed under section 31</td>
</tr>
<tr>
<td>➔ Date of issue of invoice by the supplier or the last date on which he is required under section 31, to issue the invoice under</td>
<td><strong>Earliest of the following:</strong></td>
</tr>
<tr>
<td></td>
<td>➔ Date of issue of invoice by the supplier</td>
</tr>
</tbody>
</table>

© The Institute of Chartered Accountants of India
section 31(1) with respect to the supply

- Date of receipt of payment (entering the payment in books of account or crediting of payment in bank account, whichever is earlier)

**No GST on advances received for supply of goods:** In case of supply of goods by a registered person (excluding composition supplier), GST is to be paid on the outward supply of goods on the date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31 [Notification No. 66/2017 CT dated 15.11.2017].

- Date on which the supplier receives the payment (entering the payment in books of account or crediting of payment in bank account, whichever is earlier) with respect to the supply

**Earliest of the following:**

- Date of provision of service
- Date of receipt of payment (entering the payment in books of account or crediting of payment in bank account, whichever is earlier)

**(c) When the above events are unascertainable**

- Date on which the recipient shows the receipt of services in his books of account

---

**General Time Limit For Raising Invoices**

<table>
<thead>
<tr>
<th>Supply of goods [Section 31(1)]</th>
<th>Supply of services [Section 31(2)]</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Before or at the time of,</strong>-</td>
<td><strong>Before or after the provision of service</strong> but within 30 days [45 days in case of insurance companies/banking and financial institutions including NBFCs] from the date of supply of services</td>
</tr>
<tr>
<td>(a) removal of goods for supply to the recipient, where the supply involves movement of goods, or</td>
<td><strong>(b) delivery of goods or making available thereof to the recipient,</strong> in any other case</td>
</tr>
</tbody>
</table>

© The Institute of Chartered Accountants of India
### Time of Supply Where Tax Is Payable Under Reverse Charge

<table>
<thead>
<tr>
<th>Time of supply of goods [Section 12(3)]</th>
<th>Time of supply of services [Section 13(3)]</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Earliest of the following:</strong></td>
<td><strong>Earliest of the following:</strong></td>
</tr>
<tr>
<td>→ Date of receipt of goods, or</td>
<td>→ Date of payment as entered in the</td>
</tr>
<tr>
<td>→ Date of payment as entered in the</td>
<td>books of account of the recipient or</td>
</tr>
<tr>
<td>books of account of the recipient or</td>
<td>the date on which the payment is</td>
</tr>
<tr>
<td>the date on which the payment is</td>
<td>debited from his bank account,</td>
</tr>
<tr>
<td>debited from his bank account,</td>
<td>whichever is earlier, or</td>
</tr>
<tr>
<td>whichever is earlier, or</td>
<td>→ 61st day from the date of issue of</td>
</tr>
<tr>
<td>→ 31st day from the date of issue of</td>
<td>invoice by the supplier</td>
</tr>
<tr>
<td>invoice by the supplier</td>
<td></td>
</tr>
</tbody>
</table>

Where the above events are not ascertainable, the time of supply shall be the date of entry in the books of account of the recipient of supply

- Import of service from associated enterprise Date of entry in the books of account of the recipient or the date of payment, whichever is earlier

### Time of Supply of Vouchers Exchangeable for Goods and Services

<table>
<thead>
<tr>
<th>Supply of vouchers exchangeable for goods and services [Sections 12(4) and 13(4)]</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>(a) Supply of goods or services is identifiable at the time of issue of voucher</strong></td>
</tr>
<tr>
<td>→ Date of issue of the voucher</td>
</tr>
<tr>
<td><strong>(b) Other cases</strong></td>
</tr>
<tr>
<td>→ Date of redemption of the voucher</td>
</tr>
</tbody>
</table>
TIME OF SUPPLY OF GOODS AND SERVICES IN RESIDUAL CASES

Supply of goods and services in residual cases [Sections 12(5) and 13(5)]

(a) Where a periodical return is required to be filed
   → Due date of filing such return
(b) Other cases
   → Date of payment of tax

TIME OF SUPPLY FOR ADDITION IN VALUE BY WAY OF INTEREST/ LATE FEE/PENALTY FOR DELAYED PAYMENT OF CONSIDERATION

Addition in value by way of interest, late fee/penalty for delayed payment of consideration
Time of Supply → Date on which the supplier receives such addition in value

CHANGE IN RATE OF TAX

In case of change in rate of tax, determination of rate of tax depends upon three events namely,-

- Date of supply of goods or services,
- Date of invoice; and
- Date of receipt of payment

If any two of the above events occur before the change of rate, the time of supply is before the change of rate. If any two of them occur after the change of rate, the time of supply is after the change of rate and the new rate becomes applicable to the supply. However, in case of supply of goods by a registered person (excluding composition supplier), GST is to be paid on the date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31 [Notification No. 66/2017 CT dated 15.11.2017].

Using this principle, time of supply of services, in case of change in rate of tax, can be determined as under:
### Goods and Services Tax

<table>
<thead>
<tr>
<th>Supply</th>
<th>Issue of invoice</th>
<th>Receipt of payment</th>
<th>Time of supply</th>
</tr>
</thead>
<tbody>
<tr>
<td>BEFORE</td>
<td>BEFORE</td>
<td>AFTER</td>
<td>Date of issue of invoice</td>
</tr>
<tr>
<td>BEFORE</td>
<td>AFTER</td>
<td>BEFORE</td>
<td>Date of receipt of payment</td>
</tr>
<tr>
<td>BEFORE</td>
<td>AFTER</td>
<td>AFTER</td>
<td>Date of issue of invoice or date of receipt of payment, whichever is earlier</td>
</tr>
<tr>
<td>AFTER</td>
<td>AFTER</td>
<td>BEFORE</td>
<td>Date of issue of invoice</td>
</tr>
<tr>
<td>AFTER</td>
<td>BEFORE</td>
<td>AFTER</td>
<td>Date of receipt of payment</td>
</tr>
<tr>
<td>AFTER</td>
<td>BEFORE</td>
<td>BEFORE</td>
<td>Date of issue of invoice or date of receipt of payment, whichever is earlier</td>
</tr>
</tbody>
</table>

The provisions relating to time of supply of vouchers that are exchangeable for goods are same as that of the vouchers that are exchangeable for services. Similarly, the provisions relating to time of supply of goods falling in the residual category are same as that of the time of supply of services falling in the residual category. Also, provisions relating to time of supply for addition in value by way of interest, late fee/penalty for delayed payment of consideration are same for goods and services.

Furthermore, concepts like meaning of “Date of receipt of payment”, significance of words “to the extent the invoice or payment covers the supply” are also same for goods and services.

Students may make a note of the above points as it will help them in understanding and remembering the provisions in a better manner.

© The Institute of Chartered Accountants of India
TEST YOUR KNOWLEDGE

1. Determine the time of supply in the following cases assuming that GST is payable under reverse charge:

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of receipt of goods</th>
<th>Date of payment by the recipient of goods</th>
<th>Date of issue of invoice by the supplier of goods</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>July 1</td>
<td>August 10</td>
<td>June 29</td>
</tr>
<tr>
<td>(ii)</td>
<td>July 1</td>
<td>June 25</td>
<td>June 29</td>
</tr>
<tr>
<td>(iii)</td>
<td>July 1</td>
<td>Part payment made on June 30 and balance amount paid on July 20</td>
<td>June 29</td>
</tr>
<tr>
<td>(iv)</td>
<td>July 5</td>
<td>Payment is entered in the books of account on June 28 and debited in recipient’s bank account on June 30</td>
<td>June 1</td>
</tr>
<tr>
<td>(v)</td>
<td>July 1</td>
<td>Payment is entered in the books of account on June 30 and debited in recipient’s bank account on June 26</td>
<td>June 29</td>
</tr>
<tr>
<td>(vi)</td>
<td>August 1</td>
<td>August 10</td>
<td>June 29</td>
</tr>
</tbody>
</table>

2. Determine the time of supply in the following cases assuming that GST is payable under reverse charge:

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of payment by the recipient for supply of services</th>
<th>Date of issue of invoice by the supplier of services</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>August 10</td>
<td>June 29</td>
</tr>
</tbody>
</table>
6.44 GOODS AND SERVICES TAX

3. Determine the time of supply in the following cases assuming that rate of GST changes from 18% to 20% w.e.f. June 1:

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of supply of services</th>
<th>Date of issue of invoice</th>
<th>Date of receipt of payment</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>May 28</td>
<td>June 9</td>
<td>July 25</td>
</tr>
<tr>
<td>(ii)</td>
<td>May 28</td>
<td>May 28</td>
<td>July 25</td>
</tr>
<tr>
<td>(iii)</td>
<td>June 9</td>
<td>May 26</td>
<td></td>
</tr>
<tr>
<td>(iv)</td>
<td>May 28</td>
<td>June 25</td>
<td></td>
</tr>
<tr>
<td>(v)</td>
<td>June 10</td>
<td>May 28</td>
<td>May 16</td>
</tr>
<tr>
<td>(vi)</td>
<td>June 9</td>
<td>May 28</td>
<td></td>
</tr>
</tbody>
</table>

4. Kabira Industries Ltd engaged the services of a transporter for road transport of a consignment on 17th June and made advance payment for the transport on the same date, i.e. 17th June. However, the consignment could not be sent immediately on account of a strike in the factory, and instead was sent on 20th July. Invoice was received from the transporter on 22nd July.
What is the time of supply of the transporter’s service?

Note: Transporter’s service is taxed on reverse charge basis.

5. Raju Pvt Ltd. receives the order and advance payment on 5th January for carrying out an architectural design job. It delivers the designs on 23rd April. By oversight, no invoice is issued at that time, and it is issued much later, after the expiry of prescribed period for issue of invoice.

When is the time of supply of service?

6. Investigation shows that 150 cartons of ceramic capacitors were dispatched on 2nd August but no invoice was raised and the transaction (dispatch of cartons) was not entered in the accounts. There was no evidence of receipt of payment.

What is the time of supply of 150 cartons for the purpose of payment of tax?

7. An order is placed on Ram & Co. on 18th August for supply of a consignment of customized shoes. Ram & Co. gets the consignment ready and informs the customer and issues the invoice on 2nd December. The customer collects the consignment from the premises of Ram & Co. on 7th December and electronically transfers the payment on the same date, which is entered in the accounts on the next day, 8th December.

What is the time of supply of the shoes for the purpose of payment of tax?

8. Meal coupons are sold to a company on 9th August for being distributed to the employees of the said company. The coupons are valid for six months and can be used against purchase of food items. The employees use them in various stores for purchases of various edible items on different dates throughout the six months.

What is the date of supply of the coupons?

9. A firm of lawyers issues invoice for services to ABC Ltd. on 17th Feb. The payment is contested by ABC Ltd. on the ground that on account of negligence of the firm, the company’s case was dismissed by the Court for non-appearance, which necessitated further appearance for which the firm is billing the company. The dispute drags on and finally payment is made on 3rd November.

Identify the time of supply of the legal services.

Note: Legal services are taxable on reverse charge basis.

10. Modern Security Co. provides service of testing of electronic devices. In one case, it tested a batch of devices on 4th and 5th September but could not raise
invoice till 19th November because of some dispute about the condition of the devices on return. The payment was made in December.

What is the method to fix the time of supply of the service?

11. I buy a set of modular furniture from a retail store. Invoice is issued to me and I make the payment. The furniture is to be delivered to me later in the week when a technician is available to assemble and install it. The next day the rate of tax applicable to modular furniture is revised upward, and the store sends me a supplementary invoice with the delivery note accompanying the furniture to collect the differential amount of tax.

Is this correct on store’s part?

12. An online portal, Best Info, raises invoice for database access on 21st February on Roy & Bansal Ltd. The payment is made by Roy & Bansal Ltd. by a demand draft sent on 25th February, which is received and entered in the accounts of Best Info on 28th February. Best Info encashes the demand draft and thereafter, gives access to the database to Roy & Bansal Ltd from 3rd March. In the meanwhile, the rate of tax is changed from 1st March 2017.

What is the time of supply of the service of database access by Best Info?

ANSWERS/HINTS

1. 

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of receipt of goods</th>
<th>Date of payment by the recipient of goods</th>
<th>Date of issue of invoice by the supplier of goods</th>
<th>Date immediately following 30 days from the date of invoice</th>
<th>Time of supply of goods [Earlier of (1), (2) &amp; (4)]</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>July 1</td>
<td>August 10</td>
<td>June 29</td>
<td>July 30</td>
<td>July 1</td>
</tr>
<tr>
<td>(ii)</td>
<td>July 1</td>
<td>June 25</td>
<td>June 29</td>
<td>July 30</td>
<td>June 25</td>
</tr>
</tbody>
</table>

© The Institute of Chartered Accountants of India
### TIME OF SUPPLY

#### (iii)
- **Date of payment by the recipient**: July 1
- **Date of issue of invoice by the supplier**: June 29
- **Time of supply of goods**: June 30 for part payment made and July 1 for balance amount

#### (iv)
- **Date of payment by the recipient**: July 5
- **Date of issue of invoice by the supplier**: June 1
- **Time of supply of goods**: June 28 (i.e., when payment is entered in the books of account of the recipient)

#### (v)
- **Date of payment by the recipient**: July 1
- **Date of issue of invoice by the supplier**: June 29
- **Time of supply of goods**: June 26 (i.e., when payment is debited in the recipient’s bank account)

#### (vi)
- **Date of payment by the recipient**: August 1
- **Date of issue of invoice by the supplier**: June 29
- **Time of supply of goods**: July 30 (i.e., 31st day from issuance of invoice)

### Table

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of payment by the recipient for supply of services</th>
<th>Date of issue of invoice by the supplier of services</th>
<th>Date immediately following 60 days from the date of invoice</th>
<th>Time of supply of goods [Earlier of (1) &amp; (3)]</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>August 10</td>
<td>June 29</td>
<td>August 29</td>
<td>August 10</td>
</tr>
<tr>
<td>(ii)</td>
<td>August 10</td>
<td>June 1</td>
<td>August 1</td>
<td>August 1</td>
</tr>
</tbody>
</table>
6.48 GOODS AND SERVICES TAX

<table>
<thead>
<tr>
<th></th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>(iii)</td>
<td>Part payment made on June 30 and balance amount paid on September 1</td>
</tr>
<tr>
<td>(iv)</td>
<td>Payment is entered in the books of account on June 28 and debited in recipient’s bank account on June 30</td>
</tr>
<tr>
<td>(v)</td>
<td>Payment is entered in the books of account on June 30 and debited in recipient’s bank account on June 26</td>
</tr>
</tbody>
</table>

3.

<table>
<thead>
<tr>
<th>S. No.</th>
<th>Date of supply of services</th>
<th>Date of issue of invoice</th>
<th>Date of receipt of payment</th>
<th>Time of supply</th>
<th>Applicable rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>(i)</td>
<td>May 28</td>
<td>June 9</td>
<td>July 25</td>
<td>June 9</td>
<td>20%</td>
</tr>
<tr>
<td>(ii)</td>
<td>May 28</td>
<td>May 28</td>
<td>July 25</td>
<td>May 28</td>
<td>18%</td>
</tr>
<tr>
<td>(iii)</td>
<td>June 9</td>
<td>May 26</td>
<td>May 26</td>
<td>May 26</td>
<td>18%</td>
</tr>
</tbody>
</table>

© The Institute of Chartered Accountants of India
4. Time of supply of service taxable under reverse charge is the earlier of the following two dates in terms of section 13(3):
   - Date of payment
   - 61<sup>st</sup> day from the date of issue of invoice

   In this case, the date of payment precedes 61<sup>st</sup> day from the date of issue of invoice by the supplier of service. Hence, the date of payment, i.e. 17<sup>th</sup> June, will be treated as the time of supply of service [Section 13(3)(a)].

5. Since the invoice has not been issued within the prescribed time period, time of supply of service will be the earlier of the following two dates in terms of section 13(2)(b):
   - Date of provision of service
   - Date of receipt of payment

   The payment was received on 5<sup>th</sup> January and the service was provided on 23<sup>rd</sup> April. Therefore, the date of payment, i.e. 5<sup>th</sup> January is the time of supply of the service in this case.

6. As per Notification No. 66/2017 CT dated 15.11.2017, a registered person (excluding composition supplier) has to pay GST on the outward supply of goods at the time of supply as specified in section 12(2)(a), i.e. date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31.

   In this case since the invoice has not been issued, the time of supply for the purpose of payment of tax will be the last date on which the invoice is required to be issued.

   The invoice for supply of goods must be issued on or before the dispatch of goods, i.e. on 2<sup>nd</sup> August. Therefore, the time of supply for the purpose of payment of tax for the goods will be 2<sup>nd</sup> August, the date when the invoice should have been issued.
7. As per Notification No. 66/2017 CT dated 15.11.2017, a registered person (excluding composition supplier) has to pay GST on the outward supply of goods at the time of supply as specified in section 12(2)(a), i.e. date of issue of invoice or the last date on which invoice ought to have been issued in terms of section 31.

In this case, the invoice is issued before the removal of the goods and is thus, within the time limit prescribed under section 31(1). Therefore, the time of supply for the purpose of payment of tax is the date of issue of invoice, which is 2\textsuperscript{nd} December.

8. As the coupons can be used for a variety of food items, which are taxed at different rates, the supply cannot be identified at the time of purchase of the coupons. Therefore, the time of supply of the coupons is the date of their redemption in terms of section 12(4).

9. Time of supply of services that are taxable under reverse charge is earliest of the following two dates in terms of section 13(3):
   - Date of payment [3\textsuperscript{rd} November]
   - 61\textsuperscript{st} day from the date of issue of invoice [19\textsuperscript{th} April]

The date of payment comes subsequent to the 61\textsuperscript{st} day from the issue of invoice by the supplier of service. Therefore, the 61\textsuperscript{st} day from the date of supplier’s invoice has to be taken as the time of supply. This fixes 19\textsuperscript{th} April as the time of supply.

10. The time of supply of services, if the invoice is not issued in time, is the date of payment or the date of provision of service, whichever is earlier [Section 13(2)(b)]. In this case, the service is provided on 5\textsuperscript{th} September but not invoiced within the prescribed time limit. Therefore, 5\textsuperscript{th} September, the date of provision of service, being earlier than the date of payment, will be the time of supply.

11. No, the store is not correct in issuing supplementary invoice with revised rate of tax. The revised rate of tax is not applicable to the transaction, as the issuance of invoice as well as receipt of payment occurred before the supply. Therefore, in terms of section 14(b)(ii), the time of supply is earlier of the two events namely, issuance of invoice or receipt of payment, both
of which are before the change in rate of tax, and thus, the old rate of tax remains applicable.

12. As issuance of invoice and receipt of payment (entry of the payment in Best Info’s accounts) occurred before the change in rate of tax, the time of supply of service by the online portal is earlier of the date of issuance of invoice (21st February) or date of receipt of payment (28th February) i.e., 21st February. This would be so even though the service commences after the change in rate of tax [Section 14(b)(ii)].